

August 1, 2025 E-Mail

Ms. Mya Bernskoetter
Employer Reporting Analyst
Missouri Local Government
Employees Retirement System
P.O. Box 1665
Jefferson City, Missouri 65102

Re: City of Springfield Public Safety Department Split (#0981)

#### Dear Mya:

As you requested, we have performed actuarial valuations as of February 28, 2025 for the active and deferred members reported as new Public Safety members and the remaining active and deferred members of the General department of the City of Springfield. The new Public Safety members have been combined with the existing Public Safety department as of February 28, 2025 to determine the computed employer contribution rate.

# Section A – Summary of Employer Contribution Rates as a Percent of Payroll

|  | Present Plan   | Alternate Plan        | Present Plan  | Alternate Plan         |
|--|----------------|-----------------------|---------------|------------------------|
|  | Current        | Remaining General     | Current       | Combined Public Safety |
|  | <u>General</u> | <u>Subdepartments</u> | Public Safety | <u>Subdepartments</u>  |
| Normal Cost Rate                           | 12.40%         | 12.40%                | 12.80%        | 13.10%                 |
| Casualty Rate                              | 0.50           | 0.50                  | 0.50          | 0.50                   |
| Prior Service Cost Rate <sup>1</sup>       | <u>5.50</u>    | <u>5.50</u>           | <u>3.80</u>   | <u>5.10</u>            |
| Total Employer Contribution Rate           | 18.40%         | 18.40%                | 17.10%        | 18.70%                 |
| Change in Employer Contribution Rate       |                |                       |               |                        |
| as a percent of payroll                    |                | 0.00%                 |               | 1.60%                  |
| Increase in Unfunded Actuarial Accrued Lia | \$0            |                       | \$889,745     |                        |

<sup>1</sup> The increase in the unfunded actuarial accrued liability includes \$451,981 due to combining the new Public Safety members with the existing Public Safety department and was amortized over various periods matching those used for the existing Public Safety department as of the February 28, 2025 annual valuation. The increase in the unfunded actuarial accrued liability also includes \$437,764 due to adoption of the alternate plan and was amortized over a 20 year period.

The Current General and Remaining General Subdepartments results shown above are based upon General benefit provisions (age 60 and 5 years unreduced retirement eligibility; age 55 and 5 years reduced retirement eligibility; deferred age equal to 60). Current Public Safety and Combined Public Safety Subdepartments results shown above are based upon Public Safety benefit provisions (age 55 and 5 years unreduced retirement eligibility; age 50 and 5 years reduced retirement eligibility; deferred age equal to 55).

### Section B - Additional Details

### Public Safety Department Split (Current Public Safety Department Not Reflected)

|   | Present Plan       | ΙΓ              | Alterna           | ite Plan          | Alternate Plan     |
|---|--------------------|-----------------|-------------------|-------------------|--------------------|
|   | General            | General General |                   |                   | Public Safety      |
|   | Benefit Provisions | l L             | Benefit P         | rovisions         | Benefit Provisions |
|   |                    | l I             | Remaining General | New Public Safety | New Public Safety  |
|   | Current General    | l L             | Subdepartments    | Subdepartment     | Subdepartment      |
| Member Statistics                                       |                    | l I             |                   |                   |                    |
| Number Active   | 1,227              | i I             | 1,212             | 15                | 15                 |
| Payroll   | \$81,198,477       | i               | \$80,194,670      | \$1,003,807       | \$1,003,807        |
| Average Pay   | 66,176             | i               | 66,167            | 66,920            | 66,920             |
| Accumulated Contributions (Actives)                     | 713,358            | i               | 708,957           | 4,401             | 4,401              |
| Number Deferred   | 498                | i I             | 494               | 4                 | 4                  |
| Actuarial Accrued Liabilities (AAL)                     |                    | i I             |                   |                   |                    |
| Active AAL  | \$188,710,654      | i I             | \$186,266,959     | \$2,443,695       | \$2,713,364        |
| Deferred AAL  | 26,522,638         | i I             | 26,058,497        | 464,141           | 632,236            |
| Total AAL   | \$215,233,292      | i I             | \$212,325,456     | \$2,907,836       | \$3,345,600        |
| Increase AAL - Public Safety Provisions and Assumptions |                    | i I             |                   |                   | \$437,764          |
| Actuarial Value of Assets                               |                    | i I             |                   |                   |                    |
| Members Deposit Fund (MDF)                              | \$1,347,832        | i I             | \$1,343,431       | \$4,401           | \$4,401            |
| Employer Accumulation Fund (EAF) 1                      | 180,430,598        | i I             | 177,979,144       | 2,451,454         | 2,451,454          |
| Total Assets  | \$181,778,430      | i I             | \$179,322,575     | \$2,455,855       | \$2,455,855        |
| Funded Ratio  | 84.5%              | i I             | 84.5%             | 84.5%             | 73.4%              |
| Unfunded Actuarial Accrued Liability (UAAL)             | \$33,454,862       |                 | \$33,002,881      | \$451,981         | \$889,745          |
| Computed Employer Contribution Rate                     |                    | i I             |                   |                   |                    |
| Normal Cost Rate  | 12.40%             |                 | 12.40%            | 11.60%            | 13.90%             |
| Casualty Rate   | 0.50               | П               | 0.50              | 0.50              | 0.50               |
| Prior Service Cost Rate                                 | <u>5.50</u>        | ı               | <u>5.50</u>       | <u>6.00</u>       | <u>9.30</u>        |
| Total Employer Contribution Rate                        | 18.40%             | l               | 18.40%            | 18.10%            | 23.70%             |
| Estimated First Year Employer Contribution Dollars      | \$14,940,520       |                 | \$14,755,819      | \$181,689         | \$237,902          |

#### 1 Assets allocated to each division are estimated.

The Present Plan results (Current General) shown above are based upon General benefit provisions (age 60 and 5 years unreduced retirement eligibility; age 55 and 5 years reduced retirement eligibility; deferred age equal to 60) and General assumptions.

Please note that the results for the current General department are the same as those reported for the General department in the February 28, 2025 annual actuarial valuation report for City of Springfield. The Alternate Plan results shown in the middle two columns are based upon General benefit provisions and assumptions but with the General department separated into the requested subdepartments. Adding the results for the requested subdepartments using General benefit provisions and assumptions may not match the current General results due to rounding.

The Alternate Plan results shown in the right most column for the New Public Safety Subdepartment are based upon Public Safety benefit provisions (age 55 and 5 years unreduced retirement eligibility; age 50 and 5 years reduced retirement eligibility; deferred age equal to 55) and Public Safety assumptions.

For members proposed to be covered in the New Public Safety subdepartment, the actuarial accrued liability increased by \$437,764 and is amortized over 20 years based on the funding policy for benefit changes.

Per LAGERS staff, employer assets were split between the remaining General and new Public Safety subdepartments so that each subdepartment's funded percent would be the same as the current General department based upon the General benefit provisions and assumptions as of February 28, 2025. This would require an accounting transfer based on market value, as of February 28, 2025, of \$2,299,835 of EAF assets to the Public Safety department with the remainder staying in the General department. Depending upon actual experience after the valuation date as of February 28, 2025 (e.g., members changing status after the valuation date), an additional asset transfer may be necessary as of the first annual valuation date after the election is made to add the new subdepartment.

## **Combined Public Safety Subdepartment**

|  | Public<br>Benefit F | Public Safety<br>Benefit Provisions |                        |
|--|---------------------|-------------------------------------|------------------------|
|  | Current             | New Public Safety                   | Combined Public Safety |
|  | Public Safety       | Subdepartment                       | Subdepartment          |
| Member Statistics                                    |                     |                                     |                        |
| Number Active  | 55                  | 15                                  | 70                     |
| Payroll  | \$3,394,089         | \$1,003,807                         | \$4,397,896            |
| Average Pay  | 61,711              | 66,920                              | 62,827                 |
| Accumulated Contributions (Actives)                  | -                   | 4,401                               | 4,401                  |
| Number Deferred                                      | 13                  | 4                                   | 17                     |
| Actuarial Accrued Liabilities (AAL)                  |                     |                                     |                        |
| Active AAL   | \$5,847,356         | \$2,713,364                         | \$8,560,720            |
| Deferred AAL   | 749,114             | 632,236                             | 1,381,350              |
| Total AAL  | \$6,596,470         | \$3,345,600                         | \$9,942,070            |
| Actuarial Value of Assets                            |                     |                                     |                        |
| Members Deposit Fund (MDF)                           | \$0                 | \$4,401                             | \$4,401                |
| Employer Accumulation Fund (EAF) <sup>1</sup>        | 5,528,486           | 2,451,454                           | 7,979,940              |
| Total Assets   | \$5,528,486         | \$2,455,855                         | \$7,984,341            |
| Funded Ratio   | 83.8%               | 73.4%                               | 80.3%                  |
| Unfunded Actuarial Accrued Liability (UAAL)          | \$1,067,984         | \$889,745                           | \$1,957,729            |
| Increase UAAL - Combined Public Safety Subdepartment |                     |                                     | \$889,745              |
| Computed Employer Contribution Rate                  |                     |                                     |                        |
| Normal Cost Rate                                     | 12.80%              | 13.90%                              | 13.10%                 |
| Casualty Rate  | 0.50                | 0.50                                | 0.50                   |
| Prior Service Cost Rate                              | <u>3.80</u>         | <u>9.30</u>                         | <u>5.10</u>            |
| Total Employer Contribution Rate                     | 17.10%              | 23.70%                              | 18.70%                 |
| Estimated First Year Employer Contribution Dollars   | \$580,389           | \$237,902                           | \$822,407              |



## Section C - Projections

Below are projections needed to comply with Missouri state disclosure requirements (Section 105.665 of the RSMo) regarding the adoption of LAGERS benefits by a political subdivision.

### **Remaining General Subdepartments**

Under the Present and Alternate Plans, members are valued using General benefit provisions and assumptions.

|                   |                      | Present Plan         |                          |                         |                      | Alternate Plan         | 1                       | Change due to Proposed Provisions |                       |                         |
|-------------------|----------------------|----------------------|--------------------------|-------------------------|----------------------|------------------------|-------------------------|-----------------------------------|-----------------------|-------------------------|
|                   | Estimated            |                      | ed Employer<br>tribution | Estimated<br>Difference |                      | d Employer<br>ribution | Estimated<br>Difference |                                   | l Employer<br>ibution | Estimated<br>Difference |
| Valuation<br>Date | Projected<br>Payroll | As a % of<br>Payroll | Annual<br>Dollars        | Between<br>AAL and AVA  | As a % of<br>Payroll | Annual<br>Dollars      | Between AAL and AVA     | As a % of<br>Payroll              | Annual<br>Dollars     | Between AAL and AVA     |
| 2025              | \$ 80,194,670        | 18.40%               | \$ 14,755,819            | \$ 33,002,881           | 18.40%               | \$ 14,755,819          | \$ 33,002,881           | 0.00%                             | \$0                   | \$0                     |
| 2026              | 82,400,023           | 18.40%               | 15,161,604               | 30,735,272              | 18.40%               | 15,161,604             | 30,735,272              | 0.00%                             | -                     | -                       |
| 2027              | 84,666,024           | 18.40%               | 15,578,548               | 28,183,041              | 18.40%               | 15,578,548             | 28,183,041              | 0.00%                             | -                     | -                       |
| 2028              | 86,994,340           | 18.40%               | 16,006,959               | 25,322,802              | 18.40%               | 16,006,959             | 25,322,802              | 0.00%                             | -                     | -                       |
| 2029              | 89,386,684           | 18.40%               | 16,447,150               | 22,129,436              | 18.40%               | 16,447,150             | 22,129,436              | 0.00%                             | -                     | -                       |
| 2030              | 91,844,818           | 18.40%               | 16,899,447               | 18,575,971              | 18.40%               | 16,899,447             | 18,575,971              | 0.00%                             | -                     | -                       |
| 2031              | 94,370,550           | 15.50%               | 14,627,435               | 14,633,445              | 15.50%               | 14,627,435             | 14,633,445              | 0.00%                             | -                     | -                       |
| 2032              | 96,965,740           | 15.50%               | 15,029,690               | 13,080,075              | 15.50%               | 15,029,690             | 13,080,075              | 0.00%                             | -                     | -                       |
| 2033              | 99,632,298           | 15.50%               | 15,443,006               | 11,347,080              | 15.50%               | 15,443,006             | 11,347,080              | 0.00%                             | -                     | -                       |
| 2034              | 102.372.186          | 15.20%               | 15.560.572               | 9.419.941               | 15.20%               | 15.560.572             | 9.419.941               | 0.00%                             | _                     | _                       |

### **Combined Public Safety Subdepartment**

Under the Present Plan, members eligible to be considered Public Safety members are valued using General plan provisions and assumptions. Under the Alternate Plan, these members are valued using Public Safety plan provisions and assumptions. The projections below only include members eligible for the combined Public Safety subdepartment.

|           | Present P    | lan (Current P | ublic Safety Depa | artment)     |              | Alter     | nate Plan  | Change due to Proposed Provisions |                           |             |
|-----------|--------------|----------------|-------------------|--------------|--------------|-----------|------------|-----------------------------------|---------------------------|-------------|
|           |              | Estimate       | d Employer        | Estimated    |              | Estimated | d Employer | Estimated                         | <b>Estimated Employer</b> | Estimated   |
|           | Estimated    | Conti          | ribution          | Difference   | Estimated    | Contr     | ibution    | Difference                        | Contribution              | Difference  |
| Valuation | Projected    | As a % of      | Annual            | Between      | Projected    | As a % of | Annual     | Between                           | As a % of                 | Between     |
| Date      | Payroll      | Payroll        | Dollars           | AAL and AVA  | Payroll      | Payroll   | Dollars    | AAL and AVA                       | Payroll                   | AAL and AVA |
| 2025      | \$ 3,394,089 | 17.10%         | \$ 580,389        | \$ 1,067,984 | \$ 4,397,896 | 18.70%    | \$ 822,407 | \$ 1,957,729                      | 1.60%                     | \$ 889,745  |
| 2026      | 3,487,426    | 17.10%         | 596,350           | 1,007,697    | 4,518,838    | 18.70%    | 845,023    | 1,863,533                         | 1.60%                     | 855,836     |
| 2027      | 3,583,330    | 17.10%         | 612,749           | 939,477      | 4,643,106    | 18.70%    | 868,261    | 1,756,384                         | 1.60%                     | 816,907     |
| 2028      | 3,681,872    | 17.10%         | 629,600           | 862,665      | 4,770,791    | 18.70%    | 892,138    | 1,635,201                         | 1.60%                     | 772,536     |
| 2029      | 3,783,123    | 17.10%         | 646,914           | 776,555      | 4,901,988    | 18.70%    | 916,672    | 1,498,820                         | 1.60%                     | 722,265     |
| 2030      | 3,887,159    | 17.10%         | 664,704           | 680,389      | 5,036,793    | 18.70%    | 941,880    | 1,345,995                         | 1.60%                     | 665,606     |
| 2031      | 3,994,056    | 15.60%         | 623,073           | 573,352      | 5,175,305    | 17.20%    | 890,152    | 1,175,384                         | 1.60%                     | 602,032     |
| 2032      | 4,103,893    | 15.60%         | 640,207           | 517,835      | 5,317,626    | 17.20%    | 914,632    | 1,087,288                         | 1.60%                     | 569,453     |
| 2033      | 4,216,750    | 15.60%         | 657,813           | 455,803      | 5,463,861    | 17.20%    | 939,784    | 988,342                           | 1.60%                     | 532,539     |
| 2034      | 4,332,711    | 15.40%         | 667,237           | 386,725      | 5,614,117    | 17.00%    | 954,400    | 877,654                           | 1.60%                     | 490,929     |



### Section D – Assumptions and Benefit Provisions

The results shown for each subdepartment only include members reported to LAGERS as of the valuation date, February 28, 2025. For the Public Safety department split calculations included in this letter, please note the following:

- 1) A general active member as of the annual valuation date and identified as an active participant of the Public Safety subdepartment in the data submission is considered to be an active member in the Public Safety subdepartment.
- 2) A general deferred member as of the annual valuation date and identified as a participant of the Public Safety subdepartment in the data submission is considered to be a deferred member in the Public Safety subdepartment only if the member is also an active Police or Fire member with this employer as of the annual valuation date.

The methods and assumptions used in the actuarial valuations were the same as those used in the annual actuarial valuations as of February 28, 2025. In particular, the assumed rate of investment return was 7.00% and the assumed rate of payroll growth was 2.75%.

The actuarial valuation results presented on the previous pages are based upon the employer's benefit provisions as of February 28, 2025. A summary follows:

| Provisions               | ER #0981 |
|--------------------------|----------|
| Benefit Program          | L-6      |
| Final Average Salary     | 3 Years  |
| Member Contribution Rate | 0%       |
| Retirement Eligibility*  | Regular  |

<sup>\*</sup> Members hired prior to May 1, 2005 are covered under the Rule of 80 provision.

The long-term cost (C) of providing retirement benefits depends only on the benefits (B) that are paid to participants, the expenses (E) of administering the plan, and the investment return (I) generated on invested assets: C = B + E - I. For a given level of benefits, the cost of providing those benefits is lowered if administrative expenses are lowered or investment income is increased.

The long-term costs are financed by a series of employer and member contributions. The series of contributions is flexible. If more is contributed in early years, less has to be contributed in later years, and vice-versa. Over time the series of contributions has to have the same value as benefits and expenses. The actuary determines each year's contribution based on a funding method and a set of actuarial assumptions. The chosen funding method and assumptions do not affect the long term cost of providing retirement benefits, but have a strong impact on the series of contributions made to fund the benefits.

This report was prepared using our proprietary valuation model and related software which in our professional judgment has the capability to provide results that are consistent with the purposes of the valuation and has no material limitations or known weaknesses. We performed tests to ensure that the model reasonably represents that which is intended to be modeled.



Ms. Mya Bernskoetter August 1, 2025 E-Mail Page 6

Mita Drazilov is a Member of the American Academy of Actuaries, and meets the Qualification Standards of the American Academy of Actuaries to render the actuarial opinions contained herein.

Please call if you have any questions.

Sincerely, Gabriel, Roeder, Smith & Company

Mita D. Drazilov, ASA, FCA, MAAA

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MDD:dj

cc: Judith Kermans (GRS) Michael Gano (GRS)

